

## Message Text

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PAGE 01 TEHRAN 01708 170847Z  
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W  
-----062464 170848Z /17

O 170758Z FEB 78  
FM AMEMBASSY TEHRAN  
TO SECSTATE WASHDC IMMEDIATE 7023  
INFO AMEMBASSY CAIRO  
AMEMBASSY JIDDA  
AMEMBASSY KHARTOUM  
AMEMBASSY LONDON  
AMEMBASSY PARIS  
AMEMBASSY ROME  
AMEMBASSY BONN  
AMEMBASSY LAGOS  
AMEMBASSY LIBREVILLE  
AMEMBASSY NEW DELHI  
AMEMBASSY CARACAS  
AMEMBASSY BELGRADE  
USMISSION USUN NEW YORK  
AMEMBASSY DAMASCUS  
AMEMBASSY TEL AVIV  
AMEMBASSY SANA  
AMEMBASSY MOSCOW  
AMEMBASSY ADDIS ABABA  
AMEMBASSY MOGADISCIO  
AMEMBASSY DJIBOUTI  
AMEMBASSY ABU DHABI  
AMEMBASSY OTTAWA  
USINT HAVANA  
AMEMBASSY ABIDJAN  
AMEMBASSY ISLAMABAD

C O N F I D E N T I A L TEHRAN 1708

EXDIS

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E.O. 11652: GDS  
TAGS: PBOR MOPS PORG OAU ET SO  
SUBJ: PLAN OF ACTION FOR HORN OF AFRICA

REF: A. STATE 37063, B. TEHRAN 1614, C. STATE 41087,  
D. STATE 42000

1. MIN OF FOREIGN AFFAIRS KHALATBARY TELEPHONED ME EVENING FEB 16 TO SAY THAT MINISTRY, IN STUDYING US PLAN FOR HORN OF AFRICA, FELT NEED FOR AUTHORITATIVE ANSWERS TO TWO QUESTIONS. HE HOPED WASHINGTON COULD SUPPLY THESE ANSWERS SOONEST SO THAT HE COULD GIVE ME FORMAL IRANIAN REACTION TO OUR PROPOSALS AT EARLIEST TIME.

2. FIRST QUESTION WAS WHETHER US, IN DEFINING POSSIBLE ETHIOPIAN VIOLATION OF SOMALI FRONTIER, WOULD CONSIDER AN ACTION ACROSS THE FRONTIER AS AGGRESSION AGAINST SOMALIA. HE ASKED WHETHER WE FELT CURRENTLY REPORTED BOMBING OF HARGEISA AND BEIBERA AS CONSISTENT WITH SOVIET ASSURANCES THAT ETHIOPIAN FORCES WOULD REFRAIN FROM VIOLATING THE FRONTIER.

3. SECOND QUESTION WAS WHETHER OUR PLAN WOULD STILL BE PURSUED IF AN INTERNAL COUP IN SOMALIA SHOULD REPLACE CURRENT REGIME WITH PRO-SOVIET GROUP. WOULD WE STILL, FOR EXAMPLE, SEEK TO HAVE A DEFINITIVE FRONTIER LINE DRAWN BETWEEN ETHIOPIA AND SOMALIA.

4. I WOULD LIKE TO HAVE ANSWERS SOONEST IN ORDER TO SEEK APPOINTMENT WITH KHALATBARY AT LATEST ON SUNDAY FEB 19. AT THAT TIME, I WOULD ALSO RAISE WITH HIM POINTS CONTAINED REFTELS C AND D CONCERNING SOMALI WITHDRAWAL FROM OGADEN AND INITIATIVE WITH UN SECURITY COUNCIL.

5. BRITISH EMB INFORMED US FEB 16 THAT THEY HAD RECEIVED INSTR-  
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CTIONS CONCERNING UNSC DEMARCHE. I WOULD EXPECT THEM TO TAKE ACTION NO LATER THAN SUNDAY ON THEIR INSTRUCTIONS.  
SULLIVAN

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NNN

## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** POLITICAL SETTLEMENT, NEGOTIATIONS  
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**Copy:** SINGLE  
**Draft Date:** 17 feb 1978  
**Decaption Date:** 20 Mar 2014  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978TEHRAN01708  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
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**TAGS:** PBOR, MOPS, PORG, ET, SO, OAU  
**To:** STATE  
**Type:** TE  
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**Review Markings:**  
Sheryl P. Walter  
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